

**PANOLA COUNTY EMERGENCY
SERVICES DISTRICT #1**

Financial Statements

**For the Year Ended
December 31, 2025**

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
December 31, 2025

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**MANAGEMENT'S DISCUSSION AND ANALYSIS
REQUIRED SUPPLEMENTARY INFORMATION**

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
MANAGEMENT'S DISCUSSION AND ANALYSIS
December 31, 2025

As management of Panola County Emergency Services District No. 1 (the District), we are pleased to offer readers of the District's financial statements this narrative overview and analysis of the District's financial activities for the year ended December 31, 2025. We encourage readers to consider it in conjunction with the additional information presented in the accompanying basic financial statements and the notes to the financial statements.

Financial Statements

- The net position of the District increased by \$471,772 as a result of the current year's operations. Net position at year end consisted of invested in capital assets, net of related debt, of \$2,505,776 and unrestricted net position of \$1,983,967 for a total net position of \$4,489,743.
- Total revenues from all sources were \$1,426,987 which represents an increase of \$73,373 over the prior year. This is due to an increase in property tax collections.
- Total costs of all programs were \$995,915 which represents an increase of \$145,144. This is due mainly to increased professional fees, depreciation, SCBA and PPE funds, as well as the addition of administrative payroll during the year.
- As of December 31, 2025, the District's governmental fund reported an ending fund balance of \$1,933,898, an increase of \$775,414.

Using this Annual Report

This annual report presents the following three components of the financial statements:

1. Government-wide financial statements provide information for the District as a whole.
2. Fund financial statements provide detailed information for the District's significant funds.
3. Notes to the financial statements provide additional information that is essential to understanding the government-wide and fund financial statements.

This report also contains other supplementary information in addition to the basic financial statements themselves. The other information includes this management's discussion and analysis as well as the budgetary comparison schedule.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the assets and liabilities of the District. The difference between assets and liabilities is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Activities* presents information on how the District's net position changed during the most recent fiscal year. This statement is presented using the accrual basis of accounting, which means that all of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

Both the Statement of Net Position and the Statement of Activities present information for the following:

Governmental activities—This includes all of the District's emergency protection services which will be primarily supported with property tax and sales tax revenues.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED
December 31, 2025

The government-wide financial statements begin on page 8. The following is a summary of net position as of December 31, 2025:

Table 1
Net Assets

	Governmental Activities	
	12/31/2025	12/31/2024
Current and other assets	\$ 3,117,685	\$ 2,340,662
Capital assets, net	2,505,776	2,818,344
Total assets	<u>5,623,461</u>	<u>5,159,006</u>
Current liabilities	<u>48,988</u>	<u>59,306</u>
Deferred Inflows of Resources	<u>1,084,730</u>	<u>1,081,729</u>
Net position:		
Invested in capital assets, net of related debt	2,505,776	2,818,344
Unrestricted	<u>1,983,967</u>	<u>1,199,627</u>
Total net position	<u>\$ 4,489,743</u>	<u>\$ 4,017,971</u>

The following table is a summary of changes in net position:

Table 2
Change in Net Assets

	Governmental Activities	
	12/31/2025	12/31/2024
Revenues:		
Program revenues:		
Charges for services	\$ -	\$ -
Operating grants and contributions	42,886	3,825
Capital grants and contributions	-	30,607
General revenues:		
Property taxes	1,378,049	1,319,914
Interest income	42,752	36,353
Miscellaneous income	4,000	3,615
Total revenues	<u>1,467,687</u>	<u>1,394,314</u>
Expenses:		
General government	130,695	83,492
Public safety	<u>865,220</u>	<u>767,279</u>
Total expenses	<u>995,915</u>	<u>850,771</u>
Change in net position	471,772	543,543
Net position - October 1	<u>4,017,971</u>	<u>3,474,428</u>
Net position - September 30	<u>\$ 4,489,743</u>	<u>\$ 4,017,971</u>

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED
December 31, 2025

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The fund financial statements provide detailed information about the District's significant funds - not the District as a whole. The District's funds fall into one category - governmental fund.

The focus of the District's *governmental fund* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, the *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The *governmental fund statements* provide a detailed short-term view of the government operations and the basic services it provided and are reported on the modified accrual basis of accounting which focuses on available spendable resources. This allows the reader to evaluate the District's short-term financing requirements. Both the governmental fund *Balance Sheet* and the governmental fund *Statement of Revenues, Expenditures, and Changes in Fund Balances* provide a reconciliation to the government-wide financial statements.

The District adopts an annual budget for the general fund. A budgetary comparison schedule has been provided to demonstrate compliance with the budget. The governmental fund financial statements begin on page 10, and the budgetary comparison schedule is on page 20.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 13 through 18 of this report.

General Fund Budgetary Highlights

The District Commissioners did amend the budget during the fiscal year ended December 31, 2025.

Actual expenditures on a budgetary basis were fifty-two (52) percent below the budgeted expenditures due to the decreases in both capital outlay expenditures and fire department operating expenditures. The District's overall actual revenues were three (3) percent higher than budgeted revenues due to unbudgeted grant revenues.

Capital Assets

The District's investment in capital assets for its governmental activities as of December 31, 2025, amounts to \$2,505,776 (net of accumulated depreciation). This investment in capital assets includes machinery, equipment, vehicles and building & improvement.

Capital Assets
Government Activities
(net of depreciation)

	<u>12/31/2025</u>	<u>12/31/2024</u>
Machinery and equipment	\$ 1,982,276	\$ 2,265,257
Buildings and improvements	482,611	496,848
Construction in progress	-	15,350
Land	<u>40,889</u>	<u>40,889</u>
Total	<u>\$ 2,505,776</u>	<u>\$ 2,818,344</u>

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED
December 31, 2025

During the fiscal year ended December 31, 2025, the District purchased SCBA units for Gary VFD, purchased equipment and a truck for Inter-Community VFD, and finished out a building for Clayton VFD. No assets were disposed of during the year.

Additional information on the District's capital assets can be found in Note 4 on page 17 of this report.

Debt Administration

As of December 31, 2025, the District had no debt obligations.

Economic Factors and Next Year's Budgets and Rates

The District's tax revenues are expected to remain constant in the next fiscal year. In the next fiscal year, the District will continue to fund the Volunteer Fire Departments as needed.

Contacting the District's Financial Management

This financial report is designed to provide a general overview of the District's finances and to demonstrate the District's accountability for the money it receives from the citizens of Panola County Emergency Services District No. 1. If you have any questions about this report or need further information, contact Panola County Emergency Services District No. 1, P.O. Box 294, Carthage, TX 75633.

INDEPENDENT AUDITORS' REPORT

To The Commissioners
Panola County Emergency Services District No. 1

Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Panola County Emergency Services District No. 1, as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise Panola County Emergency Services District No. 1's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Panola County Emergency Services District No. 1, as of December 31, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Panola County Emergency Services District No. 1, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Panola County Emergency Services District No. 1's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Panola County Emergency Services District No. 1's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events considered in the aggregate that raise substantial doubt about Panola County Emergency Services District No. 1's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Oliver, Rainey & Wojtek, LLP

Oliver, Rainey & Wojtek, LLP
July 17, 2026

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
STATEMENT OF NET POSITION
As of December 31, 2025

	Primary Government	
	Governmental	
	Activities	Total
Asset:		
Deposits and investments	\$ 2,296,166	\$ 2,296,166
Certificates of Deposits	600,000	600,000
Taxes receivable (less of allowance of \$16,690)	50,069	50,069
Other receivables	85,620	85,620
Prepaid expenses	85,830	85,830
Capital assets, net	2,505,776	2,505,776
Total Assets	5,623,461	5,623,461
Liabilities		
Accounts payable	48,988	48,988
Total Liabilities	48,988	48,988
Deferred Inflow of Resources		
Unearned revenue - advance tax collections	1,084,730	1,084,730
Total Deferred Inflows of Resources	1,084,730	1,084,730
Net Position		
Invested in capital assets, net of related debt	2,505,776	2,505,776
Unrestricted assets	1,983,967	1,983,967
Total Net Position	\$ 4,489,743	\$ 4,489,743

The accompanying notes are an integral part of the financial statements.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2025

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Change in Net Assets	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government Activities	Total
Primary government:						
Governmental activities:						
General government	\$ 130,695	\$ -	\$ -	\$ -	\$ (130,695)	\$ (130,695)
Public safety	865,220	-	42,886	-	(822,334)	(822,334)
Total net (expense) revenue for governmental activities and the primary government	<u>\$ 995,915</u>	<u>\$ -</u>	<u>\$ 42,886</u>	<u>\$ -</u>	<u>(953,029)</u>	<u>(953,029)</u>
General Revenues:						
Taxes						
Property taxes					1,378,049	1,378,049
Interest income					42,752	42,752
Miscellaneous income					4,000	4,000
Total general revenues					<u>1,424,801</u>	<u>1,424,801</u>
Change in net assets					471,772	471,772
Net position, Beginning of Year					<u>4,017,971</u>	<u>4,017,971</u>
Net position, End of Year					<u>\$ 4,489,743</u>	<u>\$ 4,489,743</u>

The accompanying notes are an integral part of the financial statements.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
BALANCE SHEET – GOVERNMENTAL FUND
As of December 31, 2025

	General Fund	Total Governmental Funds
Assets		
Deposits and investments	\$ 2,296,166	\$ 2,296,166
Certificates of deposits	600,000	600,000
Receivables		
Delinquent taxes(less of allowance of \$16,690)	50,069	50,069
Other receivables	85,620	85,620
Prepaid Expense	85,830	85,830
Total Assets	<u>3,117,685</u>	<u>3,117,685</u>
Liabilities		
Accounts payable	48,988	48,988
Total Liabilities	<u>48,988</u>	<u>48,988</u>
Deferred Inflows of Resources		
Unearned revenue - advance tax collections	1,084,730	1,084,730
Unavailable property taxes	50,069	50,069
Total Deferred Inflows of Resources	<u>1,134,799</u>	<u>1,134,799</u>
Fund Balance		
Unassigned	1,933,898	1,933,898
Total Fund Balance	<u>1,933,898</u>	<u>1,933,898</u>
Total Liabilities and Fund Balance	<u>\$ 3,117,685</u>	
Amounts reported for government activities in the Statement of Net Position are different because:		
Taxes from current and prior year levies assumed to be collectible are reclassified from deferred inflows of revenues.		50,069
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. (See Note 4)		<u>2,505,776</u>
Net Position of Governmental Activities		<u>\$ 4,489,743</u>

The accompanying notes are an integral part of the financial statements.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
GOVERNMENTAL FUND
For the Year Ended December 31, 2025

	General Fund	Total Governmental Funds
Revenues		
Property taxes	\$ 1,369,123	\$ 1,369,123
Grants and contributions	42,886	42,886
Investment earnings	42,752	42,752
Other revenues	4,000	4,000
Total Revenues	<u>1,458,761</u>	<u>1,458,761</u>
Expenditures		
Capital outlays	79,378	79,378
Fire department operating expenses	230,116	230,116
Fire marshal expenses	25,000	25,000
Insurance	91,642	91,642
Office and administration	8,956	8,956
Other contract services	34,000	34,000
PPE expenses	67,478	67,478
Professional fees	71,189	71,189
Repairs and maintenance	25,038	25,038
Tax assessment and collection	29,117	29,117
Travel and training	4,991	4,991
Wages and payroll taxes	16,442	16,442
Total Expenditures	<u>683,347</u>	<u>683,347</u>
Excess (Deficiencies) of Revenues Over (Under)		
Expenditures and Other (Uses)	775,414	775,414
Fund Balance, Beginning of Year	<u>1,158,484</u>	<u>1,158,484</u>
Fund Balance, End of Year	<u><u>\$ 1,933,898</u></u>	<u><u>\$ 1,933,898</u></u>

The accompanying notes are an integral part of the financial statements.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUND TO THE
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2025

Net Change in Fund Balance - Governmental Funds	\$ 775,414
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Amount reported for governmental activities in the
Statement of Activities are different because:

The portion of tax revenue reported in the Statement of Activities that does not provide current financial resources is not reported as revenue in the governmental funds. The current adjustment reflects a net increase in the deferral of the revenue.	8,926
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Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives as depreciation expense. This amount is the net effect of these differences in the treatment of capital assets and related items. (See Note 4)	<u>(312,568)</u>
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Change in Net Position of Governmental Activities	<u><u>\$ 471,772</u></u>
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The accompanying notes are an integral part of the financial statements.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
NOTES TO THE FINANCIAL STATEMENTS
December 31, 2025

Note 1 – Summary of Significant Accounting Policies

Reporting Entity

Panola County Emergency Services District No. 1 (the District) was created by an election held in 1996. The District operates under Article III, Section 48-e of the Texas Constitution and Chapter 775 of the Texas Health and Safety Code and is run by a Board of Commissioners appointed by the Panola County Commissioners Court. The District's major activities include providing emergency services to the residents of the District.

As required by U.S. generally accepted accounting principles, the financial statements of the reporting entity include those of the District (the primary government) and its component units. In evaluating how to define the District for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity is made by applying the criteria set forth in U.S. generally accepted accounting principles. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant indication of this ability is financial interdependency. Other indications of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities. The District had no component units for the year ended December 31, 2025.

Government-Wide Financial Statements

The reporting model includes financial statements prepared using full accrual accounting for all the District's activities. This approach includes not just current assets and liabilities (such as cash and accounts payable) but also capital assets and long-term liabilities (such as buildings and infrastructure, including bridges and roads, and general obligation debt). Accrual accounting also reports all the revenues and cost of providing services each year, not just those received or paid in the current year or soon thereafter.

Statement of Net Position

The Statement of Net Position is designed to display the financial position of the primary government (governmental activities) and its discretely presented component units, if any. Governments will report all capital assets, including infrastructure, in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories: - 1) invested in capital assets, net of related debt; 2) restricted; and 3) unrestricted.

Statement of Activities

The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the District's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

Fund Financial Statements

In the fund financial statements, financial transactions of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, and revenues and expenditures. Government resources are allocated to, and accounted for, in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements are provided for the governmental funds.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
December 31, 2025

Note 1 – Summary of Significant Accounting Policies – Continued

General Fund

The General Fund is the principal fund of the District which accounts for all financial transactions not accounted for in other funds. The District had no other funds for the year ended December 31, 2025.

Fund Balance Classification

In the fund financial statements, governmental funds report the following classifications of fund balance:

- Nonspendable - includes amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact.
- Restricted - includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision or enabling legislation.
- Committed - includes amounts that can only be used for specific purposes. Committed fund balance is reported pursuant to ordinances passed by the Board, the District's highest level of decision-making authority. Commitments may be modified or rescinded only through ordinances approved by the District's Board.
- Assigned - includes amounts that the District intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance.
- Unassigned - includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the General Fund. The District reports all amounts that meet the unrestricted General Fund Balance Policy as unassigned.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed.

The District has not officially adopted a minimum fund balance policy.

Budgetary Comparison Schedules

Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. Under the current reporting model, governments will provide budgetary comparison information in their annual reports. The District is required to present the original budget with the comparison of the final budget and actual results. The budget is adopted by the Board prior to the beginning of the fiscal year. Amendments are made during the year on approval by the Board. The District adopted the current year budget on a line-item basis.

Basis of Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured, such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
December 31, 2025

Note 1 – Summary of Significant Accounting Policies – Continued

Government-Wide and Fund Accounting

The basic financial statements include both government-wide (based on the District as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business-type. As of December 31, 2025, the District had no business-type activities.

In the government-wide Statement of Net Position, the governmental activity columns are to be presented on a consolidated basis by column, and are reflected, on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety), which are otherwise being supported by general government revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety). The District does not allocate indirect expenses. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

In the fund financial statements, financial transactions of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, and revenues and expenditures. Government resources are allocated to, and accounted for, in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The governmental fund financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the fund financial statements with the governmental column of the government-wide presentation.

The focus of the reporting model is on the District as a whole and the fund financial statements, including the major individual funds of the governmental categories, and the component units (if any). Each presentation provides valuable information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the information.

Basis of Accounting

Basis of accounting refers to the method by which revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide statement of net position and statement of activities are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these activities are included on the statement of net position.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
December 31, 2025

Note 1 – Summary of Significant Accounting Policies – Continued

All revenue and expenditure recognition for governmental funds are accounted for using the modified accrual basis of accounting. Only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of “available spendable resources.” Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. The District’s revenues are recognized when they become measurable and available as current assets. Available means collectible within the current year or as soon enough thereafter to be used to pay liabilities of the current year. For this purpose, the government considers revenue to be available if they are collected within 60 days of the end of the current fiscal year. Penalties and interest, and miscellaneous revenues are recorded when received in cash because they are generally not measurable until actually received. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting year. Actual results could differ from those estimates.

Deposits and Investments

The District’s investment guidelines are defined by a written investment policy that is approved by the District’s Board. In accordance with this policy, the funds are invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill and caution.

Capital Assets

Capital outlays are recorded as expenditures of the General Fund and as assets in the government-wide financial statements of the District. Depreciation is recorded on general fixed assets on a government-wide basis. All fixed assets are valued at historical cost or estimated historical cost if actual cost is not available. Donated fixed assets are valued at their estimated fair market value on the date donated. Depreciation is computed using the straight-line method.

The District’s capitalization policy includes real or personal property with a value equal to or greater than \$5,000 and has an estimated life of greater than one year. Maintenance, repairs, and minor equipment are charged to operations when incurred. Upon sale or retirement of land, buildings, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations.

Estimated useful lives for depreciable assets are as follows:

Machinery and equipment	8-10 years
Buildings and improvements	8-22 years

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
December 31, 2025

Note 1 – Summary of Significant Accounting Policies – Continued

In addition to liabilities, the statement of financial position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Net delinquent taxes receivable as of December 31, 2025, are recorded as deferred revenue. Also by policy, any current taxes collected between October 1 and December 31 in the current year are not available for use until January 1 of the next year. These advance collections are recorded as deferred inflows of resources.

Note 2 – Property Taxes

The District's property tax is levied each October 1 on the assessed value listed as of the previous January 1 for all real property located in the District. The tax levy for October 2024 was \$1,386,444.

The tax assessment of October 1, 2024, sets the tax levy at \$0.03 per \$100 of assessed valuation.

Delinquent property taxes estimated to be collectible within the next fiscal year are recognized as revenues. Other delinquent property taxes receivable at year end that are deemed to be ultimately collectible are recorded as deferred revenues.

Note 3 – Deposits and Investments

As of December 31, 2025, cash deposits were with a depository bank in interest bearing accounts, and these balances approximated fair value. As of the balance sheet date, the District's deposits are comprised of demand deposits of \$2,296,166 and certificates of deposits in the amount of \$600,000.

At December 31, 2025 all of the District's balances are either insured by the FDIC or are collateralized by registered securities held by the bank's trust department in the District's name.

Custodial Credit Risk: The custodial credit risk for deposits is the risk that, in the event of the failure of the depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District's policy requires all deposits to be fully secured in accordance with Texas Government Code, Chapter 2257, by either surety bonds, letters of credit of the United States or its agencies and instrumentalities, or by eligible securities held by an independent third-party custodian. At December 31, 2025, all District cash balances were secured.

Note 4 – Changes in Capital Assets

Changes in general fixed assets during the year ended December 31, 2025, were as follows:

	Balance October 1, 2024	Increase	Decrease	Balance September 30, 2025
Capital Assets				
Machinery and Equipment	\$ 8,296,943	\$ 70,978	\$ -	\$ 8,367,921
Buildings and improvements	930,248	23,750	-	953,998
Construction in Progress	15,350	-	15,350	-
Land	40,889	-	-	40,889
Total Capital Assets	9,283,430	94,728	15,350	9,362,808
Less accumulated depreciation	(6,465,086)	(391,946)	-	(6,857,032)
Capital Assets, Net	<u>\$ 2,818,344</u>	<u>\$ (297,218)</u>	<u>\$ 15,350</u>	<u>\$ 2,505,776</u>

Current year depreciation expense of \$391,946 was charged to public safety expenses.

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
December 31, 2025

Note 5 - Commitments

During the course of routine business of the District, contracts and agreements are entered into for various products and services. Although appropriations lapse at the end of the budget year, the District intends to honor any existing commitment and provide for future expenditures by inclusion in the next budget period.

In March 2022, the District entered a cost-sharing agreement with Panola County to fund expenses related to the creation of a Fire Marshall/Emergency Management Coordinator position. The District will provide \$25,000 per year to Panola County to supplement the wages of the position and will provide additional funds for equipment as needed.

The District has entered into contracts with the City of Carthage, City of Tatum, and seven Volunteer Fire Departments (VFDs), which include Flatwoods, Inter Community, Woods, Clayton, Beckville, Community Four, and Gary VFDs, for the provision of fire protection and prevention services to the residents of the District. The departments have agreed to provide emergency services to all persons and property within the emergency services district, including response to life-threatening emergencies and rescue calls by making available adequate staff and administrative assistance.

Amounts to be paid to the volunteer fire departments shall be disbursed at the discretion of the Commissioners and may include expenses for operations and other expenditures approved by the District for maintaining emergency services within the District. If at any time a Department is dissolved or the agreement is terminated by either party, any assets purchased wholly or in part with funds from the ESD shall be immediately transferred to another Department contracted by the ESD or to the ESD at its sole discretion. The following is a summary of the payments to the various VFDs, or on behalf of the VFDs, during the year.

Inter-Community VFD	\$	27,725
Flatwoods VFD		35,551
Woods VFD		17,637
ClaytonVFD		32,920
Beckville VFD		56,474
Gary VFD		26,820
Community Four VFD		32,989
	\$	<u>230,116</u>

Note 6 – Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to preclude a significant uninsured loss to the District. At no time during the last three fiscal years have claims exceeded commercial coverage.

Note 7 – Subsequent Events

Subsequent to year end, the District and several of the supported volunteer fire departments received grants for approximately \$350,000 for various equipment and a vehicle.

The District did not have any other subsequent events through July 17, 2026, which is the date the financial statements were available to be issued for events requiring recording or disclosure in the financial statements for the fiscal year ended December 31, 2025.

REQUIRED SUPPLEMENTARY INFORMATION

PANOLA COUNTY EMERGENCY SERVICES DISTRICT #1
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2025

	General Fund			Variance with Final
	Budget		Actual Amounts	Final Budget
	Original	Final	Budgetary Basis	Positive (Negative)
Revenues				
Property taxes	\$ 1,389,320	\$ 1,389,320	\$ 1,369,123	\$ (20,197)
Grants and contributions	-	-	42,886	42,886
Investment earnings	30,000	30,000	42,752	12,752
Other revenues	-	-	4,000	4,000
Total Revenues	1,419,320	1,419,320	1,458,761	39,441
Expenditures				
Capital outlays	-	149,218	79,378	69,840
Contingency	656,320	94,802	-	94,802
Fire department operating expenses	394,000	594,000	230,116	363,884
Fire marshal expenses	25,000	25,000	25,000	-
Insurance	80,000	120,000	91,642	28,358
Office and administration	8,000	24,200	8,956	15,244
Other contract services	34,000	34,000	34,000	-
PPE expenses	124,000	144,000	67,478	76,522
Professional fees	68,000	108,000	71,189	36,811
Repairs and maintenance	-	40,000	25,038	14,962
Tax assessment and collection	26,000	49,100	29,117	19,983
Travel and training	4,000	14,000	4,991	9,009
Wages and payroll taxes	-	23,000	16,442	6,558
Total Expenditures	1,419,320	1,419,320	683,347	735,973
Excess (Deficiencies) of Revenues Over				
(Under) Expenditures and Other (Uses)	\$ -	\$ -	775,414	\$ 775,414
Fund Balance, Beginning of Year			1,158,484	
Fund Balance, End of Year			\$ 1,933,898	